

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 0737-02  
Bill No.: HB 215  
Subject: Firearms and Fireworks; Licenses - Miscellaneous; Law Enforcement Officers and Agencies  
Type: Original  
Date: January 24, 2011

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Bill Summary: This proposal lowers the age for concealed carry endorsements from 23 to 21, extends the endorsement period from 3 to 5 years, and allows Missouri residents to purchase firearms in another state and vice versa.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	(Up to \$19,940)	\$0	\$0
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>(Up to \$19,940)</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.  
This fiscal note contains 7 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
<b>Local Government</b>	<b>Minimal</b>	<b>Minimal</b>	<b>Minimal</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Department of Public Safety - Missouri Highway Patrol** assume no fiscal impact from the proposal.

Officials from the **Department of Revenue (DOR)** state the bill has the following changes;

Section 571.101.1 proposes to change the term of issuance for a concealed carry endorsement from three to five years from the date of issuance. This requires a change to the Missouri Electronic Driver License (MEDL) system to modify the issuance period of the concealed carry endorsement from the current three-year term to a five-year term.

Section 571.101.2 proposes a change to the minimum age requirement for a certificate of qualification for a concealed carry endorsement to twenty-one years of age for all applicants. The MEDL system would have to be modified to change the age edit for a concealed carry endorsement from twenty-three to twenty-one.

DOR will also need to update our web site information regarding concealed carry endorsement issuance.

DOR will need to coordinate information and changes to all law enforcement. A more detailed effort will be coordinated with the Missouri Sheriff's Association, since the Sheriff agencies actually approve and issue the CCW certificate.

DOR's Driver License Bureau (DOR-DLB) states the proposed changes will require:

- Draft updates to web site information on CCW.
- Updating office procedures. Cost unknown.
- Work with Sheriff's Association to ensure all Sheriff Departments are notified of changes. Cost unknown.
- Development of Missouri Electronic Driver License system change requirements documents to define changes to minimum age and issuance periods edits for a concealed carry endorsement and completion of end-user testing by our internal staff. This will require overtime from existing staff in order to perform the testing.
- Due to the scheduled transition to new hardware and updated software in our license offices scheduled to occur during FY 2012 there is an increased amount of programming and testing which must occur to program, test and implement changes to our legacy system and new license system.

ASSUMPTION (continued)

DOR-DLB assumes the following administrative impact in FY 12:

Administrative Analyst -	240 hrs @ \$24 (1 ½) per hr	\$5,760
Management Analysis Specialist II -	260 hrs @ \$23 per hr	\$5,980
Revenue Band Manager -	10 hrs @ \$30 per hr	<u>\$ 300</u>
Total =		\$12,040

Cost for Personnel Services Bureau to update web site and related forms for CCW information changes:

FY 12		
Administrative Analyst III	10 hrs@ \$22 per hr	\$ 220
2 Management Analysis Specialist I -	80 hrs@ \$21 per hr	<u>\$1,680</u>
Total		\$1,900

DOR - OA (Information Technology) assumes the proposal will require programming changes to the Missouri Electronic Driver License (MEDL - also referred to as Over the Counter (OTC) software and supporting applications to change the minimum age and term of concealed carry endorsement. DOA - OA assumes 60 hours for project completion at \$100 hourly rate for an OTC contractor (\$6,000).

DOR states the change in the minimum age requirement from 23 to 21 may increase the volume of CCW endorsements which will increase revenue for the duplicate license fee; however, the number of applicants is unknown, but expected to be minimal.

In summary, DOR assumes an administrative cost of \$19,980 (\$12,040 + \$1,900 + \$6,000) in FY 2012. DOR states it is unknown, based on other legislation and daily priorities, exactly if this extra time would be straight time hours or actual overtime hours.

**Oversight** assumes DOR's administrative work related to this proposal could potentially be performed during working hours and therefore, would not create an additional fiscal impact to DOR. Therefore, Oversight will reflect the cost to DOR as 'Up to \$19,980'.

Officials from the **Attorney General's Office** assume that any potential costs arising from this proposal can be absorbed with existing resources.

In response to a similar proposal from this year (HB 113), officials from the **Boone County Sheriff's Department** assumed the proposal could result in additional revenue for the county. This proposal would increase the number of eligible applicants; however, it is unknown and

ASSUMPTION (continued)

cannot be projected based on this change. It is not expected to be significant.

Officials from Buchanan County, Clark County, Jackson County, Platte County and St. Louis County did not respond to **Oversight's** request for fiscal impact.

Applicants for a concealed carry permit must submit a nonrefundable fee not to exceed \$100 to the Sheriff to cover various costs included in the application process. **Oversight** assumes a minimal number of new applications will result from this bill and will reflect a 'Minimal' amount of fee revenue for the counties.

The extension of the renewal time period from 3 years to 5 years will result in a reduction of income to the Counties. A renewal fee of \$50 must be paid to the Sheriff's Revolving Fund. **Oversight** assumes this change will be for all licenses issued or renewed after the passage of this proposal; therefore, the fiscal impact from this part of the proposal will be beyond the fiscal note.

<u>FISCAL IMPACT - State Government</u>	FY 2012 (10 Mo.)	FY 2013	FY 2014
<b>GENERAL REVENUE</b>			
<u>Costs - Department of Revenue</u>			
Administrative changes to change concealed carry endorsements on driver's and non-driver's license	<u>(Up to \$19,940)</u>	<u>\$0</u>	<u>\$0</u>
<b>ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND</b>	<b><u>(Up to \$19,940)</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT - Local Government

FY 2012  
(10 Mo.)

FY 2013

FY 2014

**COUNTIES**

Income - to the Sheriff's Revolving Fund  
for expanding the concealed carry permit

Minimal

Minimal

Minimal

**ESTIMATED NET EFFECT TO  
COUNTIES**

Minimal

Minimal

Minimal

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill changes the laws regarding firearms. In its main provisions, the bill:

(1) Repeals non-penalty merchandising practices provisions which restrict the sale of rifles and shotguns by requiring purchasers or sellers to live in Missouri or a contiguous state and conform to federal and state gun regulations. Currently, handguns are not subject to this merchandising practice regulation because all permit requirements for purchasing a handgun have been repealed. The bill applies this practice to all types of firearms by allowing a Missouri resident or the resident of any state to purchase any firearm if he or she conforms to federal laws and the laws of the state in which he or she resides;

(2) Increases from three years to five years the period of time from the date of issuance or renewal that a concealed carry endorsement is valid; and

(3) Lowers the age at which a person can obtain a concealed carry endorsement from 23 to 21 years of age.

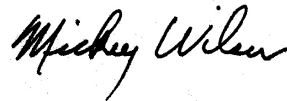
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Public Safety  
Department of Revenue  
Office of the Attorney General  
Boone County Sheriff

**NOT RESPONDING:**

Buchanan County Sheriff  
Clark County Sheriff  
Jackson County Sheriff  
Platte County Sheriff  
St. Louis County Sheriff

A handwritten signature in black ink that reads "Mickey Wilson". The signature is written in a cursive, flowing style.

Mickey Wilson, CPA  
Director  
January 24, 2011